

other agency of the Executive Branch. Current statutes provide the Chief Counsel with sufficient authorities to evaluate small business issues and serve as an ombudsman to small business interests.

I am also concerned by the loan pooling provision in this bill that would authorize private dealers to issue a new class of 100 percent federally guaranteed securities which would compete directly with the Treasury and other federally-backed securities in the bond markets.

I look forward to working with the Congress and the small business community who worked on this bill to develop a program to meet the needs of small business. It is my great hope that early in the next Congress an approach will be fashioned to meet the needs of the small business community, with the full involvement of my Administration.

JIMMY CARTER

Foreign Intelligence Surveillance Act of 1978

*Statement on Signing S. 1566 Into Law.
October 25, 1978*

I am pleased to sign into law today the Foreign Intelligence Surveillance Act of 1978. As I said a year and a half ago at the beginning of the process that produced this bill, "one of the most difficult tasks in a free society like our own is the correlation between adequate intelligence to guarantee our Nation's security on the one hand, and the preservation of basic human rights on the other."

This is a difficult balance to strike, but the act I am signing today strikes it. It sacrifices neither our security nor our civil liberties. And it assures that those who serve this country in intelligence positions

will have the affirmation of Congress that their activities are lawful.

In working on this bill, the Congress dealt skillfully with sensitive issues. The result shows our country benefits when the legislative and executive branches of Government work together toward a common goal.

The bill requires, for the first time, a prior judicial warrant for *all* electronic surveillance for foreign intelligence or counterintelligence purposes in the United States in which communications of U.S. persons might be intercepted. It clarifies the Executive's authority to gather foreign intelligence by electronic surveillance in the United States. It will remove any doubt about the legality of those surveillances which are conducted to protect our country against espionage and international terrorism. It will assure FBI field agents and others involved in intelligence collection that their acts are authorized by statute and, if a U.S. person's communications are concerned, by a court order. And it will protect the privacy of the American people.

In short, the act helps to solidify the relationship of trust between the American people and their Government. It provides a basis for the trust of the American people in the fact that the activities of their intelligence agencies are both effective and lawful. It provides enough secrecy to ensure that intelligence relating to national security can be securely acquired, while permitting review by the courts and Congress to safeguard the rights of Americans and others.

This legislation is the first long step toward the goal of establishing statutory charters for our intelligence agencies. I am committed to that goal, and my administration will work with the Congress to achieve it.

Many people played important roles in securing passage of this bill.

I am convinced that the bill would not have passed without the leadership of Attorney General Bell; the personal commitment of the Director of Central Intelligence, Admiral Turner; and the work of Admiral Inman of the National Security Agency and Directors Webster and Kelley of the FBI. I extend my personal appreciation to these men and their staffs.

My administration's bill was based on some fine work during the Ford administration under the leadership of Attorney General Levi. His contribution to this legislation was substantial, illustrating the bipartisan nature of this process.

There was strong, effective, and bipartisan leadership in the Congress as well. I particularly want to commend Senators Kennedy, Bayh, and Garn for helping to guide this bill to overwhelming approval in the Senate. Chairman Boland and Congressman Morgan Murphy of the House Intelligence Committee and Chairman Rodino and Congressman Kastemeier of the House Judiciary Committee undertook the hard work of moving the bill through the House. And, once again, I am indebted to the efforts of Speaker O'Neill and Majority Leader Wright.

I wish as well to express my appreciation to the Vice President, who long supported this foreign intelligence reform in the Senate and who assured the wholehearted commitment of the executive branch to this important legislation.

I have said so often, one of the central goals of my administration is to restore the confidence of the American people in their governmental institutions. This act takes us one more step down that road.

NOTE: As enacted, S. 1566 is Public Law 95-511, approved October 25.

Ethics in Government Act of 1978

*Remarks on Signing S. 555 Into Law.
October 26, 1978*

THE PRESIDENT. I'm very pleased this morning to participate in a ceremony that has great significance for our country. During my own campaign for President, I promised the American people that I would do everything in my power to guarantee integrity in the executive branch of Government, and also obviously I have been joined with great enthusiasm by the Members of Congress and members of the judiciary as well.

On May 3 of 1977, shortly after I became President, I proposed legislation to the Congress to meet these commitments. And today I'm pleased to sign into law the Ethics in Government Act of 1978, which gives us added tools to ensure that the Government is open, honest, and is free from conflicts of interest.

I am pleased that no major provision of my own original proposal has been deleted or weakened, and that the Congress, with our support, has actually extended important provisions to the legislative and judicial branches of Government. This is a good indication of cooperation in extending these ethical standards throughout the entire Government of our country.

This bill will provide for mandatory, personal financial disclosures for high officials in the executive branch of Government, for all Members of the Congress, and for all senior members of the judicial branch of Government as well.

The ultimate authority for—or responsibility for endorsing and interpreting the provisions of the act lies in the executive branch of Government. Substantially, it broadens protection against abuses caused by postemployment conflicts of interest, so that people who have been employed in the Government cannot use this employ-